

Message Text

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S/S:JLHOGANSON

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TO USDEL SECRETARY NIACT IMMEDIATE

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CHEROKEE

E.O. 11652: XGDS-3

TAGS: PFOR, IS, US

SUBJECT: PROPOSED ISRAELI LETTERS FROM THE PRESIDENT AND
THE SECRETARY

FOR THE SECRETARY FROM SISCO

1. FOLLOWING ARE OUR SUGGESTED REDRAFTS OF THE DRAFTS
DINITZ GAVE YOU OF PROPOSED LETTERS FROM THE PRESIDENT
TO RABIN AND FROM YOU TO ALLON. BOTH ISRAELI DRAFTS
ESSENTIALLY DUPLICATE POINTS ALREADY INCORPORATED IN THE
BILATERAL U.S.-ISRAELI AGREEMENT I HAVE BEEN DISCUSSING
WITH DINITZ AND GAZIT, AND MY PROPOSED REDRAFTS BELOW
REFLECT CHANGES WE ARE SEEKING TO MAKE IN THE ISRAELI
DRAFT OF THAT AGREEMENT. YOU WILL THEREFORE WANT TO LOOK
AT THE FOLLOWING TEXTS BELOW IN CONJUNCTION WITH THE TEXT
OF THE DRAFT BILATERAL AGREEMENT WHICH YOU HAVE WITH YOU.

2. YOU WILL ALSO WANT TO LOOK PARTICULARLY CLOSELY AT
THE CRUCIAL LAST PARAGRAPH OF THE PROPOSED LETTER FROM
THE PRESIDENT TO RABIN WHICH DEALS WITH A FINAL SETTLEMENT

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WITH SYRIA. I BELIEVE THE LANGUAGE I HAVE SUGGESTED BELOW

FOR THIS PARAGRAPH FULLY PROTECTS US.

3. QUOTE: LETTER FROM PRESIDENT FORD TO PRIME MINISTER

RABIN

DEAR MR. PRIME MINISTER:

I WISH TO INFORM YOU THAT THE U.S. RECOGNIZES THAT THE ISRAEL-EGYPTIAN INTERIM AGREEMENT ENTAILING WITHDRAWAL FROM VITAL AREAS IN SINAI CONSTITUTES AN ACT OF GREAT SIGNIFICANCE ON ISRAEL'S PART IN THE PURSUIT OF FINAL PEACE AND IMPOSES ADDITIONAL HEAVY MILITARY AND ECONOMIC BURDENS ON ISRAEL.

I WANT TO ASSURE YOU THAT THE U.S. WILL BE FULLY RESPONSIVE WITHIN THE LIMITS OF ITS RESOURCES AND CONGRESSIONAL AUTHORIZATION AND APPROPRIATION ON AN ON-GOING AND LONG-TERM BASIS TO ISRAEL'S MILITARY EQUIPMENT AND OTHER DEFENSE REQUIREMENTS AS WELL AS TO ISRAEL'S ECONOMIC AID NEEDS, ALL OF THIS BASED ON THE REQUESTS SUBMITTED BY ISRAEL AND PREVIOUS U.S. PRESIDENTIAL UNDERTAKINGS.

THE U.S. ADMINISTRATION WILL SUBMIT ANNUALLY FOR APPROVAL BY THE U.S. CONGRESS A REQUEST FOR MILITARY AND ECONOMIC ASSISTANCE IN ORDER TO HELP PROVIDE FOR ISRAEL'S ECONOMIC AND MILITARY NEEDS.

REALIZING, AS I DO, THE IMPORTANCE OF THE INTERIM AGREEMENT TO THE MIDDLE EASTERN SITUATION AS A WHOLE, THE U.S. WILL MAKE EVERY POSSIBLE EFFORT TO ASSIST IN THE ESTABLISHMENT OF AN ATMOSPHERE IN WHICH THE AGREEMENT WILL BE OBSERVED WITHOUT BEING SUBJECTED TO PRESSURES OR DEADLINES.

IN THE SPIRIT OF THE SPECIAL RELATIONSHIP EXISTING BETWEEN THE U.S. AND ISRAEL AND THE DESIRE TO AVOID A SITUATION IN WHICH THE U.S. WOULD BE PUTTING FORWARD OR SUPPORTING AT THE GENEVA PEACE CONFERENCE OR ELSEWHERE SUGGESTIONS
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OR PROPOSALS RELATING TO AN OVERALL PEACE SETTLEMENT, WHICH ISRAEL WOULD CONSIDER UNSATISFACTORY, THE U.S. WILL MAKE EVERY EFFORT TO REACH AGREEMENT WITH ISRAEL ON THE MODALITIES, NATURE AND SUBSTANCE OF SUCH PROPOSALS.

THE U.S. WILL SUPPORT THE POSITION THAT AN OVERALL SETTLEMENT WITH SYRIA IN THE FRAMEWORK OF A PEACE AGREEMENT MUST INCLUDE EFFECTIVE ARRANGEMENTS TO ASSURE ISRAEL'S

SECURITY FROM ATTACK FROM THE GOLAN HEIGHTS. THE U.S. APPRECIATES FULLY AND GIVES GREAT WEIGHT TO ISRAEL'S VIEW THAT ANY PEACE AGREEMENT WITH SYRIA MUST BE PREDICATED ON ISRAEL REMAINING ON THE GOLAN HEIGHTS. THE U.S. IS PREPARED TO SUPPORT THIS POSITION IF OTHER ARRANGEMENTS WHICH MIGHT PROVE FEASIBLE ARE NOT, IN THE U.S. JUDGMENT, OF COMPARABLE EFFECTIVENESS IN PROTECTING ISRAEL'S SURVIVAL AND SECURITY, TO WHICH THE U.S. IS FULLY COMMITTED. END QUOTE.

4. QUOTE: LETTER FROM SECRETARY KISSINGER TO FOREIGN MINISTER ALLON

DEAR MINISTER ALLON:

IN CONNECTION WITH THE INTERIM AGREEMENT BETWEEN ISRAEL AND EGYPT THE USG AGREES TO GIVE TO ISRAEL THE FOLLOWING ASSURANCES:

(A) IT IS THE USG'S POSITION THAT THE ISRAEL-EGYPT INTERIM AGREEMENT, ITS IMPLEMENTATION, VALIDITY AND DURATION, ARE NOT CONDITIONAL UPON ANY ACT OR DEVELOPMENTS BETWEEN THE OTHER ARAB STATES AND ISRAEL.

(B) SHOULD ISRAEL TAKE MILITARY ACTION AS A RESULT OF AN EGYPTIAN VIOLATION OF THE INTERIM AGREEMENT OR ANY OF ITS ATTACHMENTS, THE USG, IF IT AGREES THAT SUCH ACTION IS JUSTIFIED, WILL LEND ISRAEL MATERIAL AND DIPLOMATIC SUPPORT.

(C) SHOULD SYRIA INITIATE MILITARY OR PARA-MILITARY ACTION AGAINST ISRAEL OR SHOULD SYRIA UNDERTAKE OR TOLERATE ACTS THAT MIGHT THREATEN THE CEASEFIRE, THE USG WILL
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SUPPORT ISRAEL DIPLOMATICALLY.

(D) IT IS THE U.S. VIEW THAT SOME FORM OF NEGOTIATIONS BETWEEN SYRIA AND ISRAEL WILL BE NECESSARY IN THE AFTERMATH OF A SECOND STAGE AGREEMENT BETWEEN EGYPT AND ISRAEL, IN ORDER, INTER ALIA, TO HELP MAINTAIN RELATIVE CALM IN THE MIDDLE EAST. IT IS OUR UNDERSTANDING THAT ISRAEL IS WILLING TO UNDERTAKE SUCH NEGOTIATIONS. WHEN NEGOTIATIONS BETWEEN ISRAEL AND SYRIA ON AN INTERIM AGREEMENT DEVELOP, THE USG WILL NOT PRESS ISRAEL TO MAKE PROPOSALS THAT GO BEYOND WHAT PRIME MINISTER RABIN OUTLINED IN HIS TALKS IN WASHINGTON IN JUNE 1975 AND WHAT WAS REITERATED BY AMBASSADOR DINITZ IN HIS ORAL CLARIFICATION OF

(E) THE USG WILL BE FULLY RESPONSIVE WITHIN THE LIMITS OF ITS RESOURCES AND CONGRESSIONAL AUTHORIZATION AND APPROPRIATION ON AN ON-GOING AND LONG-TERM BASIS TO ISRAEL'S MILITARY EQUIPMENT AND OTHER DEFENSE REQUIREMENTS AS WELL AS TO ISRAEL'S ECONOMIC AID NEEDS, ALL OF THIS BASED ON THE DETAILED REQUESTS SUBMITTED BY ISRAEL.

(F) THE USG WILL TAKE INTO ACCOUNT IN SUBMITTING ITS FY1976 AID PROGRAM TO THE CONGRESS ISRAEL'S ESTIMATE THAT IT WILL COST MILLION DOLLARS FOR THE CONSTRUCTION OF THE NEW DEFENSE LINE MADE NECESSARY BY THE INTERIM AGREEMENT .

(G) THE USG WILL CONTINUE TO ADHERE TO ITS POLICY NOT TO RECOGNIZE THE PLO NOR TO NEGOTIATE WITH IT. IT IS UNDERSTOOD THAT THE PARTICIPATION AT A SUBSEQUENT PHASE OF THE GENEVA PEACE CONFERENCE OF ANY POSSIBLE ADDITIONAL STATE, GROUP OR ORGANIZATION WILL REQUIRE THE AGREEMENT OF ALL THE INITIAL PARTICIPANTS.

(H) THE USG SHARES THE ISRAELI POSITION THAT NEGOTIATIONS WITH JORDAN WILL BE DIRECTED TOWARD AN OVERALL PEACE SETTLEMENT ONCE CONDITIONS ARE CONDUCIVE TO SUCH A NEGOTIATION. ANY US INITIATIVE CONCERNING NEGOTIATIONS WITH JORDAN WILL BE FULLY DISCUSSED WITH THE GOI WELL IN ADVANCE, AND EVERY EFFORT WILL BE MADE TO ARRIVE AT A
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COORDINATED POSITION. IN ORDER TO MAINTAIN THE GOOD RELATIONS WHICH EXIST BETWEEN THE U.S. AND JORDAN AND WHICH ARE IN THE INTEREST OF ISRAEL AS WELL, I WELCOME YOUR UNDERSTANDING THAT THE ON-GOING MILITARY ASSISTANCE RELATIONSHIPS BETWEEN JORDAN AND THE U.S. MUST BE ALLOWED TO PROCEED AS WE JUDGE NECESSARY, PARTICULARLY AS IT RELATES TO THE CURRENT PROGRAM FOR AN AIR DEFENSE SYSTEM.

(I) THE USG AGREES WITH ISRAEL THAT IT IS NEITHER DESIRABLE NOR FEASIBLE TO ENTER INTO A FURTHER INTERIM AGREEMENT WITH EGYPT AND THAT THE NEXT AGREEMENT SHOULD BE A FINAL PEACE AGREEMENT.

(J) THE USG WILL COORDINATE WELL IN ADVANCE WITH ISRAEL THE TIMING OF THERECONVENING OF THE GENEVA PEACE CONFERENCE AND WILL CONCERT ACTION TO ASSURE THAT THE CONFERENCE WILL BE CONDUCTED IN A MANNER CONSONANT WITH THE OBJECTIVES OF THIS DOCUMENT AND WITH THE DECLARED PURPOSES OF THE CONFERENCE, NAMELY, THE ADVANCEMENT OF A NEGOTIATED PEACE BETWEEN ISRAEL AND EACH ONE OF ITS NEIGHBORS.

(K) THE USG WILL OPPOSE, AND, IF NECESSARY, VOTE AGAINST ANY INITIATIVE IN THE SECURITY COUNCIL TO CHANGE SECURITY COUNCIL RESOLUTIONS 242 AND 338 OR TO ALTER THE TERMS OF REFERENCE OF THE GENEVA PEACE CONFERENCE.

THE DETAILED IMPLEMENTATION OF THESE PRINCIPLES AND THE

OTHER UNDERTAKINGS OF THE USG WILL BE INCLUDED IN AN AGREEMENT TO BE SIGNED BY THE U.S. AND ISRAEL CONCURRENTLY WITH THE INTERIM AGREEMENT. END QUOTE.

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